







Contacts:

IPEN's International Co-ordinator Björn Beeler address: 1962 University Ave # 4, Berkeley CA, 947 94 USA bbeeler@ciel.org + 1 - (510) 704-1962 http://www.ipen.org IPEN Dioxin, PCBs and Waste Working Group c/o Arnika Association address: Chlumova 17 130 00 Prague 3, Czech Republic

toxic@arnika.org tel./fax.: + 420 222 781 471 http://english.arnika.org

Contributors: Alan Watson, C.Eng

IPEN DWG Senior Advisor Public Interest Consultans, UK

Jindrich Petrlik, MSc, Miroslava Jopkova Arnika Association, Czech Republic

IPEN gratefully acknowledges the participation of public interest NGOs and experts for providing actual information about hot spots.

nis is not a definitive map of world POPs "Hot Spots". Instead it presents a range f examples from every continent where POPs in solid wastes present risks to huma alth and the environment. There are many other sites which are not included here use of lack of space, absence of data or, in some cases, because the cor tion has not yet been reported. If Governments are to "Keep the Promise" of the holm Convention then these other sites also need to be investigated, reported ediated or, where pollution is ongoing, alternative processes where t produce POPs waste should be used.

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World map of POPs waste hot spots

POPs – persistent organic pollutants – are hazardous chemicals which have distinctive and very dangerous properties. POPs persist in the environment for a long time; they can travel long distances through the air or sea; and they are 'bioaccumulative'. This means that they build up in living organisms, mainly in fatty tissue, and their concentration increases as they rise through each level of a food chain - and so the highest concentrations are normally found in the top predators like humans and polar-bears. POPs are highly toxic and levels found in some people and animals are above those known to cause health and biological effects. Many of these chemicals are 'endocrine disruptors' and act like hormones in our bodies; some of them are carcinogenic; the others are mutagenic and affect DNA or are teratogenic and can cause birth

Some of the POPs are pesticides; other are industrial chemicals: and some occur as unintentional by-products of chemical and combustion processes. In all cases they stay in the environment for a very long time after the original sources of pollution are closed or stopped because the POPs degrade very slowly.

lease into the environment



Because of this, and the Area of abandoned underground coal mines by Lampert inevitability of their reinevitability of their rewastes. Photo by Tomas Fertek, 2006.

when used in manufacturing or as products such as pesticides it is impossible to use or produce POPs without severe risks to human health and the environment. It is therefore essential to ban, or at the very least to severely restrict, their use and to eliminate historic residues and stockpiles.

Safer alternatives are invariably available and dramatically reduce the risks to people and wildlife. There are also much safer alternatives to those processes and practices, such as chlorine bleaching of paper or waste incineration, which generate POPs as unintentional by-products.

The Stockholm Convention

The Stockholm Convention is a global legally binding treaty which came into force on 17th May 2004 and, as of 1st January 2009, has 162 Parties. The Convention aims to eliminate 12 of the most significant POPs including nine pesticides; two industrial chemicals and polychlorinated dibenzodioxins and dibenzofurans (or, more commonly 'dioxins').

The convention is unique in it's scope because it addresses all the routes by which hazardous POPs might enter the environment, contaminate food chains and thus threaten human health. Previous conventions relevant to POPs dealt with only atmospheric emissions (the Convention on Long Range Transboundary Air Pollution) or with waste and waste shipments (the Basel

This map is focused on route of environmental contamination by POPs through waste. This way becomes more and more important, but also with very little monitoring and poor regulations in comparison with air pollution

POPs in the Environment:

POPs escape into the environment in many ways. Some POPs were produced specifically for direct use in products, industrial equipment or as pesticides while other occur as by-products of industrial activities or as metabolites from the break-down of other chemicals released to the environment. Pathways into the environment can be direct or arise from spillage, discharges, venting, evaporation, waste products and so on.



Surrounding of the Dzerzhinsk, most polluted city in Russian Federation. Hazardous waste dumpsite. Photo by Eco-SPES, 2004.

Whilst the majority of environmental releases for many POPs are via waste disposal much less attention has generally been paid to this than to emissions to atmosphere or water. Many of the National Implementation Plans that are required to be prepared by parties to the Stockholm Convention reviewing releases in countries have concentrated almost exclusively on emissions to air. for example. This approach is difficult to understand when it is considered that of the total emissions of approximately 20 kg I-TEQ/y dioxins in the E.U. only 20% was emitted to air and around 80% discharged in the form of solid process residues and wastes

Article 6 of the Stockholm Convention outlines the measures required to reduce or eliminate releases from stockpiles and wastes. This includes the need to define a "low" POPs content. This is necessary to distinguish between those POPs which must be "destroyed or irreversible transformed so that they do not exhibit the characteristics of persistent organic pollutants " and wastes which may be "otherwise disposed of in an environmentally sound manner". This is a crucial distinction because even disposal in an "environmentally sound manner" can leave a damaging legacy of POPs with high levels of releases into the environment – particularly in those countries which lack an effective regulatory control system and which have limited analytical capacity to moni-

Table 1: International Standards for dioxin levels

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tor and test waste treatments. The provisionally defined "low" POPs level is set in the Basel POPs Waste Guidelines but, unfortunately, at levels that are inappropriately high:

Table 2

Ps group	Low POPs Content Values
DD/PCDF	15 ppb (μg/kg)
Bs, HCB, DDT and other POPs	50 ppm (mg/kg)

These limits are not protective of human health or the environment. If they are not significantly reduced then they threaten to fundamentally undermine the ultimate goal of the Stockholm Convention which is "to eliminate POPs".

The level established for dioxins (PCDD/Fs), for example, at 15 µg I-TEQ/ kg can be seen to be too high when we consider a recent incident in the UK where waste incineration bottom and fly ash was spread on the allotments (communal gardens for producing food) and poultry was contaminated by high levels of dioxins. The ashes spread on the allotments contained levels of dioxins in the range upto 4.2 µg I-TEQ/kg – less than a third of the current provisional "low" POPs level yet this resulted in eggs contaminated with up to 56 pg WHO-TEQ/g on lipid basis. Those eggs exceeded the 3 pg WHO-TEQ/g EU limit set for dioxin content in eggs by nearly 20 times! Indeed the EU limit was exceeded by almost all eggs sampled from the allotments measured after this incident

If we continue to use these very high provisional "low POPs content" levels approved by both the Basel Convention and the Stockholm Convention we can certainly expect problems in many countries. The Abidjan scandal should provide a timely warning that the Basel Convention has not managed to effectively control international waste shipments and that we are a long way from eliminating the terrible damage that can be caused by the global trade in waste. With the current thresholds large quantities of POPs in waste could lawfully, and in compliance with both Conventions, be exported to developing countries under the label of, for example, "construction material" - as they were in Newcastle, England. Waste below "low POPs content" is not considered to be hazardous waste unless it has other hazardous properties in addition to any POPs.

If the definition of low POPs content levels stands, it will also become difficult for Parties to raise the money and to obtain the resources necessary to properly detoxify POPs wastes. In the large number of countries where open and largely unregulated dumping of waste is still prevalent then it is inevitable that damage will be caused to health and the environment if POPs are not eliminated.

POPs in waste lead to POPs in food

The different pathways leading to POPs (Persistent Organic Pollutants) content in waste can include:

- obsolete pesticides that include POPs like DDT, hexachlorobenzene, lindane and others which have became waste
- transformers, capacitors and other equipment with oils including polychlorinated biphenyls and/or terphenyls
- waste from destroyed buildings that were contaminated by POPs (chemical plant in which POPs were produced or which could originate as unintentionally produced chemicals, pesticides storage, storage for waste which contained POPs etc.)
- residues from processes where POPs such as dioxins (PCDD/Fs), PCBs and/ or HCB are unintentionally produced (typical categories include waste incineration residues, sewage sludge from chlorine chemical plants etc.)
- contaminated soils and sediments and many, many others.

A few examples of POPs levels in different wastes and/or contaminated soils and their comparison with levels of food contamination related to these levels are listed in Table 3. This is further clear evidence that much lower levels of POPs in soils/wastes than those set as the provisional "low" POPs content limits has led to the serious contamination of food



Mbeubeuss – large dumpsite in Dakar's neighbourhood. Photo by PAN Africa, 2005.

♦ Contamination source
♠ Characteristic
♣ POPs

cides production A After the Lindane factory including 479 to 539 g TEQ of dioxin and

closed piles of residues were left behind caus- 1,552 to 1,684 kg for disposal off-site. The

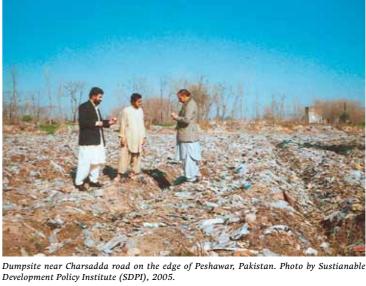
ing the contamination of the ground and soil. factory is now closed. PCDD/Fs, DDE, DDD, DDT, HCH 8 El Zapallal, HCB 13 Saginaw and Tittabawassee Riv-

waste incineration a This hazardous waste industry, waste incineration a There is a land incinerator which handles agro-chemicals, fill site in which waste with high levels of conmedical wastes and hazardous industrial tamination including ash from incinerators chemicals is located in a residential area. Resi- and illegal smelting activities have bee dues from the incinerator are tipped close to dumped. PCDD/Fs 9 Santiago del Esthe site without any containment with a high tero. Argentina dumping pesticides storrisk of environmental contamination. Levels of age 🦚 This is a dump containing banned/ob POPs were measured in the ambient air during solete pesticides and related wastes where it the African POPs monitoring project but, like has not been possible to identify the responsisimilar wastes in Africa there is no publically ble companies. The dump has no enclosu available data on the levels in the residues. and is only 150 m from a school in one of the PCDD/Fs, PCBs, HCB 2 Lome, Togo poorest provinces of Argentina. UNEP comwaste incineration A Waste incinerator is lo- ment "official numbers grossly underestimate the cated close to some farms. Fly ash and bottom real situation due to illegal or non-reported contamash are visible on the ground and could con- inated sites throughout the Region". This is typitaminate crops. No concentration data are cal of many countries around the world. available - which is typical for these areas but HCB, DDT, DDE, DDD, HCH (alpha, beta, levels are likely to be medium – high.

PCDD/Fs 3 Luwero and Nakasongola,
Uganda 4 waste incineration A Waste incinerator burns different types of wastes. Incineration 4 chemical industry A In July 1997, at ation ash residues are buried in a pit within least 400 tonnes of PVC were burned in a fire the barracks area in Nakasongola. PCDD/ at Plastimet, Inc. The whole incident was estimated to have released 13 g TEQ dioxin to the Large dumpsite in Dakar's neighbourhood; contaminated residues. 🖢 PCDD/Fs most likely pentachlorophenol waste is stored 11 Lake Charles / Calcasieu Estuary, there and any other chemical waste contami- USA, Louisiana ♦ chemical industry, dump nated with dioxins. High levels of POPs have ing a The dumping of "heavy ends" (tars) been measured in local eggs. PCDD/Fs, from the production of chlorinated solvents PCBs, HCB 5 Old Korogwe, Tanzania 4 and vinyl chloride (VCM) by PPG Industries pesticides storage After removing stocks of Inc.; Condea-Vista; Conoco between 1962 DDT, highly DDT contaminated soil remains and 1976. PPG dumped at least 120,000 tons around the site. Level of ΣDDT in soil sampled of dioxin-contaminated wastes (heavy ends) by Agenda in March 2009 was over 804 mg/g. into the bayou at edge of the company's DDT **6 Vanderbijlpark, South Africa** property. ▶ PCDD/Fs, PCBs, HCB ⊕ metallurgical industry ♠ Large dumpsite of **12 Rouyn-Noranda, Canada, Quebec** ◆ residues from iron and steel manufacturing plant; waste from the plant is likely to be content metallurgical industry & Electrolysis of moltant metallurgical industry & Electrolysis of metallurgical aminated by POPs, but no measurements ite (carbon) electrodes; and purification of available for the residues, data only on air in molten MgCl, ("chloridation") using graphthe surrounding of facility. - PCBs, HCB, po- ite mixing blades. The chemical reaction betentially also PCDD/Fs LATIN AMERICA

Tocidade dos Meninos, Brazil pestiresulted in a cocktail of organochlorine POPs

nical industry, metallurgical industry 🦚 environment in smoke alone and left heavily



Development Policy Institute (SDPI), 2005.

Risk reduction: How to Eliminate POPs in waste?

The question of how to eliminate POPs in wastes follows naturally after listing the problems above. The best way, of course, is prevention. This can be achieved by banning the production and use of intentionally produced POPs and by choosing technologies which do not create POPs such as dioxins or PCBs unintentionally. A good example is the problem of the treatment and disposal of medical waste in many developing countries. Incineration can be avoided by the use of good segregation practices in hospitals and treatment centres followed by non-combustion technologies such as autoclaves for any remaining waste. Alternative approaches can also be used for other kinds of waste to avoid incineration and co-incineration

There are many different ways of treating POPs in existing waste. The expert group working on the BAT/BEP Guidelines reviewed the efficiency of non-combustion technologies in terms of destruction of waste containing

Table 3

Substance	place (country)	level in soil/waste	low POPs limit	level in chicken eggs	limit i chicke eggs	
DDT	Klatovy-Luby (Czech Republic)	35.6 ppm	50 ppm	2321 ppb	500 p	
PCBs (7 markers)	Maincy (France)	0.024 ppm	50 ppm	0.299 ppm	0.2 pp	
PCBs (in TEQ)	Maincy (France)	0.001 ppb	no limit	24.98 ppt	6 ppt	
PCDD/Fs	Newcastle, St. Anthony's (UK)	0.02 ppb	15 ppb	27 ppt	3 ppt	
PCDD/Fs	Newcastle, Hulne Terrace (UK)	0.910 ppb	15 ppb	31 ppt	3 ppt	
PCDD/Fs	Maincy (France)	0.011 ppb	15 ppb	121.6 ppt	3 ppt	
PCDD/Fs	Maincy (France)	0.037 ppb	15 ppb	25.75 ppt	3 ppt	
PCDD/Fs	Libis (Czech Republic)	0.026 ppb	15 ppb	23 ppt	3 ppt	
PCDD/Fs	near aluminium plant (Switzerland)	0.013 ppb	15 ppb	12 - 19 ppt	3 ppt	
PCDD/Fs	Rheinfelden (Germany)	0.377 - 2.168 ppb	15 ppb	12.7 - 514 ppt	3 ppt	
* Σ PCDD/Fs & DL PCBs						



Waste incinerator in Phuket, Thailand. Photo by Campaign for Alternative Industry Net

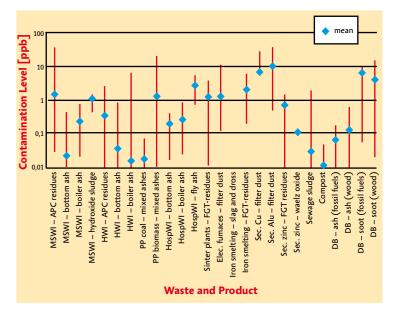
waste incineration a The contamination is extensive throughout the floodplain downstream from Dow Chemical's global headquarter in Midland, Michigan. The very high levels of dioxin in Midland soils and dumps were caused mainly by historical discharges and from incinerators operated by the Dow Chemical Company. A level of more than 1.6 million parts per trillion (ppt) of dioxin was reported in one sample of sediment taken from the Saginaw River. - PCDD/Fs metallurgical industry 🚓 The Sydney Tar Ponds contain approximately 700,000 tonnes of sediments contaminated with polyaromatic hydrocarbons (PAH), including an estimated 50,000 tonnes of material containing PCBs in concentrations over 50 parts per million (ppm). The site was contaminated by wastes from old coke ovens. PCBs ANTARCTICA 15 McMurdo Station. Winter Ouarters Bay, Antarctica & landfilling A The Winter Quarters Bay landfill was used between 1956 and 1980 for depositing waste and debris from McMurdo Station. The landfill has leaked a wide variety of organic and inorganic contaminants, including fuel-related vola- ashes resulting from the waste incineration tile organic compounds (VOCs), semi-volatile organic compounds, tetrachloroethene petroleum hydrocarbons (including diesel. heavy oil, and kerosene), PCBs, and metals including elevated concentrations of Cd, Cr, Pb and Zn. - PCBs ASIA 16 AnShun, Taiwan � chemical industry 🏚 The factory operated a chlor-alkali process (1942-1977) and produced pentachlorophenol "PCP" (1964- PCBs 23 Nose Town, Japan, Osaka Pre-1979) but is no longer operating. Historic contamination has migrated into neighbouring fishponds – local soil and fish samples are soil had been left near the municipal waste inboth highly contaminated with dioxins. 🖢 cinerator in Nose Town, Osaka. Cooling wa-PCDD/Fs 17 Balad, Iraq & open burning of waste A This large open burn pit is typical Town Area. Dioxin levels at contaminated of many in Iraq and Afghanistan where mili- waste storage facility in Toyonogun Bika Centary wastes are burned in the open. The tre as well as in the surrounding area exceed wastes include plastics, electronics and haz- central governmental limits. Remedial work

ers. USA. Michigan & chemical industry. leaked memo by the US Department of Defense described it as "an acute health hazard." The Chief of Air Force Aeromedical Services confirmed that the pit's emissions of "known carcinogens" posed a "chronic and acute health hazard to our troops and the local population " - PCDD/Fs and possibly PCBs, HCB 18 Da Nang, Bien Hoa, and Phu Cat, Vietnam & chemical industry & Contamination is due to the spillage of the defoliant 'Agent Orange'. The Vietnamese Ministry of National Defence found an average dioxin level of about 35,000 ppt TEQ at former US airbases Da Nang, Bien Hoa, and Phu Cat. - PCDD/Fs 19 Eloor, India, Kerala pesticides production A The plant produces DDT, Dicofol and Endosulfan and also hydrochloric acid/sulphuric acid as by products. It has caused permanent contamination and emits pollutants. - DDT and its metabolites, endosulfan, isomers of HCH, PCDD/Fs 20 Guiyu, China 🏵 open burning of electronic waste Active electronic waste recycling area with perhaps the highest levels of dioxins amongst all hotspots.

PCDD/Fs 21 Izmit, Turkey • waste incineration, landfilling 🔈 The sludge and facility are being disposed to a dump which is constructed near the incineration plant as an integrated disposal facility located at Izmit. PCDD/Fs, PCBs, HCB 22 Karabash and Tobolsk, Russia 👽 metallurgical industry 🔈 This included a former copper smelting facility. Elevated levels of dioxin have been found in breast milk locally. - PCDD/Fs, fecture waste incineration Approximately 11,000 tons of dioxin contaminated ter from the facility contaminated soil in Nose ardous materials and will generate large on the contaminated soils is underway. and quantities of dioxins in the air and ashes. A PCDD/Fs 4 Peshawar, Pakistan

POPs. Several of technologies considered promise effective destruction of POPs waste whilst at the same time preventing creation of new POPs as reguired by the Stockholm Convention Incineration of such waste, by contrast, whether in incinerators or in cement kilns results in the production of new POPs including dioxins. These new POPs then accumulate in wastes produced by these technologies (see the chart on picture 1) and are subsequently likely to be released into the environment.

Pic. 1: Distribution of Dioxin Contamination in Wastes



Abbreviations used in the text and the tables:

Dichlorodiphenyltrichloroethane (pesticide, POP) DDD/DDE Metabolites of DDT Dioxin-like PCBs DL PCBs Hexachlorobenzene (technical substance, pesticide, POP) HCB

> Hexachlorocyclohexane (pesticide) gamma-HCH - gamma isomer of hexachlorocyclohexane, usually called lindane (pesticide)

I-TEQ International toxic equivalent

Organochlorine pesticides Polybrominated diphenylethers (brominated flame retardants) Polychlorinated biphenyls (technical substance, contaminant,

waste incineration, dumping a Ashes from lurgical industry In Germany, there are more

the incineration of medical waste are dumped than 20 mines allowed to receive waste for around the site and in wells in spite of high long-term underground storage. Approxilevels of dioxin. This is the general practice mately two thirds of these mines are located in with residues from medical waste incineration salt rock geologies and these are the only

PCDD/Fs Polychlorinated dibenzo-p-dioxins and dibenzofurans, shortly called "Dioxin" (unintentionally produced POP)

WHO-TEQ World Health Organisation toxic equivalent (WHO 1998)

Units

HCH

PBDEs

PCBs

mg	milligram	10⁻³g	ppm	mg/k
μg	microgram	10 ⁻⁶ g	ppb	μg/kg
ng	nanogram	10 ⁻⁹ g	ppt	ng/kg
pg	picogram	10 ⁻¹² g		
fg	femtogram	10 ⁻¹⁵ g		

metals, including lead, mercury and arsenic. 1999 as the first underground landfill in France. The licensed capacity of the mine was

chemical industry, waste incineration, landfill- 320,000 tons (for 30 years). Wastes deposit-

ing 🔈 This is the most polluted industrial ed included galvanising sludge, spent catatown in the world, a place with high levels of lysts and residues from waste incineration. In

POPs contamination from a variety of differ- September 2002 an underground fire broke

ent sources. PCDD/Fs, PCBs, out and as a consequence of this the landfill DDT German salt mines, Germany and the adjacent mine were closed. PCDD/

chemical industry, waste incineration, metal- Fs, PCBs, HCB

in Pakistan. PCDD/Fs, PCBs Phuket,
Thailand waste incineration, landfilling include, for example Herfa Neurode (Hesse), The Phuket landfill/incinerator complex com-since 1972; Zielitz (Saxony-Anhalt), since prises of separate facilities for the incineration of municipal and medical wastes. Bottom ash/ 1994; Heilbronn (Baden-Württemberg), since 1992. clinker and fly ash from these operations has Whilst salt mines are perceived by the author been dumped or stored in ash pits constructed ities as safe 'final storage' there have been sevwithin the boundaries of the complex. The eral leaks and a particularly high profile scanstorage area containing bottom ash residues dal over the past years has been caused by the was partly filled with water, giving it the ap- leakage of radioactive waste from the Asse II pearance of a waste lagoon. Local mangrove mine. This casts serious doubts over the claims swamps are also used for dumping these of the long term safety of such storage. wastes. ♣ PCDD/Fs, PCBs **26 Teshima Is- land, Japan** ♦ dumping ♠ Industrial waste

PCDD/Fs, PCBs **35 Giessen, Germany** ♦ metallurgical industry ♠ "Kieselrot" is the was illegally dumped into a gravel pit site of common name for the red siliceous slag resi-30 ha in Teshima Island. 500 thousand tons of waste including residues from cars; home electrons. It was used to a considerable extent tric appliances; slags; incineration residues; in the 1950's and 1960's as a covering material and waste oil were dumped from late 1970s - al for sport grounds and playgrounds, and also 1988. Remediation started 2003 and should in road and path construction. Because of its take 10 years. PCBs 27 Ust-Kame- dioxin contamination, many places were nogorsk, Kazakhstan ♦ chemical industry, closed and rebuilt during last few years. The dumping a The waste pond of the Ust-Kamenogorsk capacitors plant is located on mouning remediation. PCDD/Fs 66 Klatovytain slopes. There is a real threat of infiltration -Luby. Czech Republic P pesticides storage of PCBs to the Irtysh River via groundwater. A This former pesticides storage site remains Analysis of samples of soil at the beach and highly contaminated by lindane, DDT, triazine water from the pond revealed that PCBs levels and other pesticides even more than 20 years

reach 12,438 mg/kg in soil and 0.19 mg/kg in water. PCBs AUSTRALIA 28 Dande
DDDT measured in 2008 were up to 5,381 mg/ nong, Australia ♦ landfilling / dumping ♣ kg in debris/plasterl and 70 mg/kg in soil.

Prior to 1995, the Dandenong South TreatThere are approximately 80 such "small" conment Complex accepted a range of waste taminated sites within the Czech Republic. streams such as trade waste taken waste from industrial sites and domestic wastes which Czech Republic chemical industry, waste were treated via biofiltration and land filtra- incineration, landfilling 🚓 Site of an abantion prior to discharge to Dandenong Creek.

DCDD/Fs Bell Bay, Australia preparation of mixture of wastes including metallurgical industry 🦚 Tasmanian Electro waste incineration residues and metallurgy Metallurgical Co Pty Ltd (TEMCO) - a man-residues (including fly ash) as well as sewage ganese sintering plant is the main source of sludge from chemical plants and the chlorine PCDD/Fs pollution at the site. In addition to industry. This was a notable source of HCB air emissions, solid waste may be a significant dioxin pathway. Dioxin levels in soil and fish surrounding the plant, while not very high, are open burning of wastes (accident) . There well above background levels recorded in Vic- are still 250 tons of ash lying around the incin toria and New Zealand, demonstrating that erator site of former hazardous waste incinerdioxin is building up in the surrounding environment. PCDD/Fs Whyalla, Australia metallurgical industry Dioxin contaminated waste coming from the facility is dumped into a tailings dam in Spencer Gulf. Values. PCBs, PCDD/Fs Wingmoor Farm, UK Waste incineration Monofill hazardous waste landfill lined with clay, incinrus ♦ waste incineration (most likely source) erator air pollution control ashes are 'treated' Partly destroyed storage buildings near a on site by mixing with leachate or contaminatvillage 30 km from Minsk where the toxic coned water and disposed of to open cells. Offstruction material is stored in semi-open air site exposure may be occurring through APC conditions. The contamination is most likely (air pollution control) residues blowing off come from waste incineration residues import- site where they can be inhaled or contaminate ed from Germany - PCDD/Fs 32 Chapae- food and soil. - PCDD/Fs 40 Wittels vsk, Russia ♦ chemical industry ♠ Chapae-vsk is one of the most polluted town in Russia. heim, France ♦ landfilling, waste incinera-tion, metallurgical industry ♠ Potash-salt The area is contaminated with dioxins and mine in Wittelsheim was opened in February